

2542

loop from user requirements, and the role of GEOSS in this process, demonstrated principally by the left side of the diagram.

## **5.1 Key Principles**

GEOSS builds upon current cooperation efforts amongst existing observing and processing
 systems, while encouraging and accommodating new components. Across the processing cycle
 from data collection to information production, participating systems maintain their mandates,
 their national, regional and/or intergovernmental responsibilities, including technical operations
 and ownership.

- For required new components, GEOSS participants will establish, encourage establishment, or
   find an organizational entity already existing, to be responsible. GEOSS participants may also
   possibly need coordination with commercial, academic, and other non-government
   organizations. Local, national, regional and global authorities, operating within their mandates,
   may access and utilize GEOSS data and products in the preparation and issuance for guidance
   resulting in societal benefits.
- Section 6 describes how GEOSS component strategies and systems fit together to produce a
   comprehensive, coordinated, and sustained system of systems that better satisfies overall
   requirements in the identified societal benefit areas. The GEOSS Implementation Plan addresses
   not only cost effectiveness and technical feasibility, but also institutional feasibility.
- The architectural approach for the GEOSS 10-year Implementation Plan builds on existing
   systems and historical data, as well as existing documentation describing observational needs in
   these areas. GEOSS is based on several key principles:
- GEOSS is to be driven by user needs, support a broad range of implementation options, and be able to incorporate new technology and methods;
- GEOSS is to address planned and operational observation systems required for participants to make products, forecasts and related decisions;
- GEOSS is to include observing, processing, and dissemination capabilities interfaced through interoperability specifications agreed and adhered to amongst all participants;
- GEOSS observations and products are to be observed, recorded and stored in clearly
   defined formats, with metadata and quality indications to enable search and retrieval, and
   archived as accessible data sets;
- GEOSS is to provide a framework for securing the future continuity of observations and the instigation of new observations; and,
- GEOSS participants and the components they support are to be documented in a catalogue that is publicly accessible, network distributed, and interoperable with major Earth observations catalogues;
- GEOSS will work closely with research initiatives that may use GEOSS data and products as well as improve the effectiveness of future observing systems.
- 2578 **5.2 Functional components**
- 2579 GEOSS is comprised of three types of functional components:
- Components to acquire observations based on existing local, national, regional and global systems to be augmented as required by new observing systems;

- Components to process data into useful information, i.e. geo-products that are part of GEOSS, recognizing the value of modeling, integration and assimilation techniques for example global sea-surface temperature fields such geo-products will be prepared in those modeling centers participating in GEOSS and serve as input to the decision support systems required in response to societal needs; and
- Components required to exchange and disseminate observational data and information including those for archiving. Components are understood to include data management that encompasses issues such as QA/QC (Quality Assessment/Quality Control), access to data, and archiving of data and other resources.
- In common with Spatial Data Infrastructures (SDI) and services-oriented information architectures, GEOSS system components are to be interfaced with each other through agreed interoperability specifications. Access to data and information resources of GEOSS will be accomplished through various service interfaces to be contained within the data exchange and dissemination component. The actual mechanisms will include many varieties of communications modes, with a primary emphasis on the Internet wherever appropriate but ranging from very low technology approaches to highly specialized technologies.
- 2598 A key consideration is that GEOSS catalogues data and services with sufficient metadata 2599 information such that users can find what they need and gain access as appropriate. Internet is a primary medium for the mechanism to allow users to access the catalogue of available data and 2600 products, with hard copy media to also be available as appropriate. Users searching GEOSS 2601 2602 catalogues will find descriptions of participants and the components they support, leading directly to whatever information is needed to access the specific data or service. In this sense, the 2603 interoperable GEOSS catalogues form the foundation of a more general clearinghouse. GEOSS 2604 2605 data resources can be not only fully described in context, data access can be facilitated through descriptions of whatever analysis tools, user guides, and other services may be useful. Many 2606 examples of such clearinghouse facilities already exist in the realm of Earth observations and 2607 2608 networked information systems generally, and many of these already employ interoperable 2609 interfaces.
- GEOSS will develop a common set of guidelines for archiving. GEOSS will emphasize to
   participants that archive centers must have adequate funding to address data growth and be in a
   position to ensure the perpetuity of not only incoming data but also data safeguard on aging or
   obsolete media.
- Historical data and data in developing countries are frequently kept on paper records in regional
  offices and their existence is not well known. The rescue of such data is important to strengthen
  and broaden the historical records for assessing trends.
- GEOSS will promote the use of common mechanisms for the cataloguing of archives, including
  how to access them. All providers need to ensure that archived data and products provide a
  statement of the access conditions in terms of the mechanics and policies. There should also be a
  well-documented statement of the ancillary data needed to understand and use basic data sets and
  products.

### 2622 **5.3 Convergence of Observations**

2623 One of the goals of GEOSS is to establish a system of systems that can provide timely data and 2624 information for local, national, regional and international policy makers. Participating systems 2625 will provide real- or near real-time monitoring, early detection and globally integrated 2626 observations. Near real-time observations are required to address specific disaster needs 2627 (e.g., submarine seismic and volcanic activity and tsunami propagation) and significant extreme 2628 events in Agriculture (e.g., fire, forest conversion, forest concession management and land 2629 degradation hotspots).

2630 Topic-specific integration of global observations is required by almost all of the identified
2631 societal benefit areas, but each area has a different balance between *in situ* and satellite
2632 observations.

## 2633 **5.4 Opportunities for Synergy**

It is expected that there will be a large increase in the volume of Earth observation data. In
addition to distributed data archives and integration systems, area-focused data management
facilities will be used for diverse and large-volume Earth observation data from inhomogeneous
information sources in cooperation with existing data centers that will keep their institutional
identity and mandates. Thus, GEOSS will facilitate:

- Life-cycle data management for large volume data from leading-edge storage technology;
- Utilization of advanced database technology that enables multi-layered visualization of various types of data;
- Integration of natural science data and human societal data by standard co-registration
   techniques for data and geographic information;
- New value-added products resulting from information fusion of diverse and large volumetric Earth observation data;
- Implementation of international information sharing capabilities through an Internetbased service.

#### 2648 **5.5 Interoperability Agreements**

In order for interoperability to be broad and sustainable, fewer agreements accommodating many
 systems are preferred over many agreements accommodating few each. Interoperability should
 focus on interfaces, defining only how system components interface each other and thereby
 minimizing any impact on affected systems other than interfaces to the shared architecture.

Wherever possible, interoperability agreements must be based on non-proprietary standards, and profiles must be specified when standards are not sufficiently specific. Rather than defining new specifications, GEOSS should adopt standard specifications agreed upon voluntarily and by consensus, with preference to formal international standards such as ISO. All interface implementations should be specified in a platform-independent manner, and verified through
interoperability testing and public demonstrations. In the instances cited below, the service
standards are widely deployed in commercial products and are also available for free as open
source software implementations.

GEOSS interoperability agreements are to be based on the view of complex systems as assemblies of components that interoperate primarily by passing structured messages over network communication services. By expressing interface interoperability specifications as standard service definitions, GEOSS system interfaces assure verifiable and scalable interoperability, whether among components within a complex system or among discrete systems.

GEOSS service definitions are to specify precisely the syntax and semantics of all data elements
exchanged at the service interface, and fully describe how systems interact at the interface. At
present, participants in GEOSS should agree to use any one of four open standard ways to
describe service interfaces (CORBA, Common Object Request Broker Architecture; WSDL,
Web Services Definition Language; ebXML, electronic business eXtensible Markup Language,
or UML, Unified Modeling Language).

GEOSS participants agree to avoid non-standard data syntaxes in favor of well-known and
 precisely defined syntaxes for data traversing system interfaces. The international standard
 ASN.1 (Abstract Syntax Notation) and the industry standard XML (Extensible Markup
 Language) are examples of robust and generalized data syntaxes, and these are themselves inter convertible.

It is also important to register the semantics of shared data elements so that any participant can
determine in a precise way the exact meaning of data occurring at service interfaces between
components. The standard ISO/IEC 11179, Information Technology--Metadata Registries,
provides guidance on representing data semantics in a common registry.

A major concern in GEOSS is to agree on standards for archiving of data and other resources that are acceptable to both providers and users. Communities with particular expertise in archiving, such as those data managers associated with the World Data Center program managed by ICSU (International Council for Science) will advise GEOSS in its adoption of standards. Archived data should be well documented, be stored using known and published standards, and be readily transferable to a standard format for data exchange.

2688 Many Earth observations catalogues that require interoperability at the search service have 2689 adopted the international standard used for catalogue search (ISO 23950 Protocol for Information Search and Retrieval). This search service is interoperable with the broadest range of information 2690 2691 resources and services, including libraries and information services worldwide as well as the Clearinghouse catalogues supported across the Global Spatial Data Infrastructure now 2692 2693 implemented in more than 50 nations. This standard search service also has demonstrated 2694 interoperability with services registries using either an ebXML metadata model or UDDI 2695 (Universal Description, Discovery, and Integration).

Data and information resources and services in GEOSS typically include references to specific places on the Earth. Interfaces to discover and use these geospatial data and services are agreed upon through the various Spatial Data Infrastructure initiatives. These include the ISO 23950 search service interface standard, as well as a range of ISO standards covering documentation and representation, and place codes. OGC (OpenGIS Consortium) specifications for Web Mapping Service, Web Coverage Service, and Web Feature Service are examples of publicly available standards on geospatial services.

Services providing access to Earth observations data and products often include significant
 requirements for assuring various aspects of security and authentication. These range from
 authentication of user identity for data with restricted access, to notification of copyright
 restrictions for data not in the public domain, and to mechanisms for assurance that data is
 uncorrupted. GEOSS will promote convergence on common standards for these various aspects.

## **5.6 Targets to Enable the Architecture for GEOSS**

To enable implementation of the GEOSS architecture, certain actions should be undertaken as afirst priority as follows:

- Formal commitments for GEOSS contributions must be made including agreement to adhere to GEOSS interoperability specifications;
- GEOSS will draw on existing Spatial Data Infrastructure (SDI) components as
   institutional and technical precedents in areas such as geodetic reference, common
   geographic data, and standard protocols;
- GEOSS participants and the components they support are to be catalogued in a publicly accessible, network-distributed clearinghouse maintained collectively under the auspices of GEOSS. The catalogue system will itself be subject to the agreed GEOSS interoperability specifications, including the standard search service and geospatial services;
- With regard to interoperability agreements, a GEOSS process for reaching agreements must be established, sustained, and informed by ongoing dialogue with major international programs and consortia. That process is to be sensitive to the technology and accessibility disparities among GEOSS participants.

## 2725 **5.7 Initial GEOSS Components**

Table 5.7 shows governments and participating organizations that have provided an informal indication to contribute to the initial GEOSS with the noted individual component(s).

## 2728 Table 5.7 - GEOSS Components as of 16 July 2004

Category	Sponsor(s)	System
Observing	Italy	COSMO-SkyMed (satellite system)
systems	Japan	DAPHNE
		Hi-NET
		K-NET/KIK/NET
		F-NET
		GEONET
	United States	EPA networks (various)
	WMO	World Weather Watch Global Observing System (GOS)
		EUMETNET Composite Observing System (EUCOS)
		(A regional component sponsored by 19 European national
		meteorological and hydrological services)
		Global Atmosphere Watch (GAW)
		World Hydrological Cycle Observing System (WHYCOS)
		Global Terrestrial Network for Hydrology (GTN-H)
	IOC, WMO	Global Ocean Observing System (GOOS)
	ICSU, UNEP,	Global Climate Observing System (GCOS)
	UNESCO, WMO	
	FAO, ICSU,	Global Terrestrial Observing System (GTOS)
	UNEP, WMO	
Modeling	ISCGM	Global Mapping Project
and data	WMO	World Weather Watch Global Data Processing and Forecast
processing		System (GDPFS)
centers		Global Runoff Data Centre (GRDC) (hosted by Germany)
		Global Precipitation Climatology Centre (GPCC) (hosted by
		Germany)
	18 European	European Centre for Medium range Weather Forecasting
	countries and	(ECMWF)
	WMO RSMC	
Data	WMO	Future WMO Information System (FWIS)
exchange and		
dissemination		
systems		

2729 2730 2731	SECTION 6 DATA IN THE SERVICE OF USERS
2732	6 Data In The Service Of Users
2733	6.1 Key Principles
2734 2735 2736	Data sharing is a critical component of GEOSS, without which the societal benefits of Earth observations cannot be achieved. To optimize data sharing, GEOSS participants will need to agree to the following principles:
2737 2738	• GEOSS promotes full and open access to observations, metadata and products, while respecting the different data policies of GEOSS data contributors.
2739 2740	• All such observations and related data should be made available for free or for the cost of reproduction to the research and education communities.
2741	• Data needed for humanitarian purposes should be available free and without restriction.
2742 2743 2744 2745 2746 2747	• GEOSS will encourage access to free metadata, and promote the development and use of flexible, open, and easy to use community standards for metadata. These standards will be interoperable and independent of specific hardware and software platforms. Guidelines for their use will be widely circulated and incorporated into data management training courses. It must be possible to combine seamlessly spatial information from different sources and share it between many users and applications.
2748 2749	• GEOSS will encourage support to appropriate mechanisms for handling intellectual property rights issues.
2750 2751 2752 2753	The following subsections describe several other aspects of data sharing and the overall GEOSS approach in promoting the development of useful information from Earth observations data. These subsections are delineated as: Observations, Products, Dissemination, User Involvement, Research Issues, and Radio Frequency Protection.

# 2754 **6.2 Observations**

- 2755 6.2.1 <u>Collaboration Mechanisms</u>
- GEOSS will provide coordination and cost-and-benefit-sharing mechanisms that address several
   challenges that plague typical international efforts requiring collaboration.

Sampling - Sampling problems emerge wherever Earth system processes operate at scales
 requiring observations beyond the boundaries of the operating agency, e.g., climate, weather,
 river basins, migratory species, etc. For instance, an atmospheric carbon dioxide observation

2761 system is required to satisfy the objectives and protocols of the UN Framework Convention on 2762 Climate Change. The observation system must be able to resolve, at the regional scale, net carbon dioxide fluxes into and out of the atmosphere, with sufficient accuracy to verify 2763 convention commitments. Given that the atmosphere mixes globally, the accuracy of the 2764 2765 example observation system is limited, overall and for particular regions, by the accuracy of the 2766 most weakly-sampled region. Thus, adding more samples in the industrialized regions of the northern hemisphere would hardly improve the accuracy there or overall. However, improving 2767 the most weakly-sampled region would lead to greater improvements both there, and in all other 2768 regions. Clearly, coordination in such situations can minimize the duplication of effort, while 2769 also bolstering the credibility and transparency of the sampling program. GEOSS can enhance 2770 international coordination of investments in observation systems, observation procedures, and 2771 data exchange. 2772

Multi-Use Systems - Another efficiency can be realized by designing Earth observation systems
 from a multi-use perspective as envisioned in GEOSS. For instance, weather data are necessary
 inputs to all the societal benefit areas specified in the Framework Document. An optimal
 observation system for, say, weather forecasting, would not likely be optimal or even sufficient
 for climate, ecosystems, agriculture or health. But, a mechanism promoting coordination of user
 requirements can expose opportunities for synergy among users with similar observation needs.

2779 Shared Costs and Benefits - A mechanism for cost and benefit sharing such as GEOSS can 2780 often lead to a substantial improvement in an observation network. For instance, the accuracy of weather forecasting models is limited by upper air observations in the southern hemisphere, and 2781 2782 particularly over Africa and South America. In the context of many of the developing countries 2783 located there, the national benefits of making such observations does not justify the cost, given 2784 all the other demands on national resources. Cost sharing can be crucial whenever the principal benefits of a given observation accrue at a scale or location that differs from the jurisdiction of 2785 those best placed to make it. 2786

2787 6.2.2 <u>Shared Infrastructure</u>

2788 GEOSS will promote shared infrastructures for Earth observations, leading to cost reductions for participants and providing scientific benefits as well. For example, an oceanographic cruise to 2789 2790 sample plankton diversity can simultaneously collect weather data, and a terrestrial network for 2791 weather observations can also measure pollution. Similarly, the incremental cost of adding 2792 another sensor to a satellite platform with spare capacity is much smaller than building, 2793 launching and operating another satellite. In general, sample co-location often yields savings. 2794 This is because the costs of single observations are often quite high (especially in remote places), but the incremental costs of taking other observations at the same place are relatively small. 2795

2796 6.2.3 <u>Observation Continuity</u>

GEOSS will address Earth observation continuity, emphasized as a fundamental requirement
 across the range of societal benefit areas. Continuity is needed for both basic observation
 networks and intensive observation focused on select areas. Only with assured continuity can

- 2800 users invest confidently. The continuity of high- to moderate-resolution optical and SAR
- 2801 observations over land and other critical observations over oceans needs to be assured.
- Accordingly, contingency plans of observation system operators should be sensitive to how their user communities are affected by interruptions of data and services.

## **6.3 Products**

## 2805 6.3.1 <u>Common Products</u>

GEOSS will place a high priority on data and information products commonly required across
 diverse societal benefit areas. Examples of such products include topography, land cover, soil
 moisture, vegetation, snow cover, wind profile, precipitation, cloud information, water quality,
 etc. For data with such wide application, it is very important to promote broad convergence on
 common methods of data classification, representation, calibration and validation.

To understand the interaction of societies with Earth systems, it is critically important to blend socio-economic data with other Earth observation data. Consequently, GEOSS will emphasize promotion of the development and accessibility of socio-economic products, including census data, economic activity, political boundaries, and land ownership records, among many others.

#### 2815 6.3.2 <u>Modeling and Data Assimilation</u>

GEOSS will advocate common methods in the modeling and analysis techniques needed to
transform data into useful information. Best practices and up-to-date scientific understanding
should be shared broadly. This should include techniques for the estimation and recording of
quality indicators, and the representation of uncertainties in models as well as observation data.

In applications such as climate and weather modeling, methodologies known as data assimilation are commonly used. These procedures transform a wide variety of *in situ* and remotely sensed Earth observations data into parameters that feed into numerical models of physical and chemical processes calculated over time and space. There may be benefit in a targeted effort to enhance sharing across Earth observation areas of operational experience in data assimilation.

#### 2825 6.3.3 Data and Product Quality

GEOSS will advocate that quality assessments be associated with all Earth observations data. It
is clear that observations data of known quality from calibrated sensors are essential. For
instance, the ability to perform long-term "traceability" is highly dependent on complete and
accurate metadata about precision and accuracy. Calibration must be addressed during product
creation and validation is required to ensure the quality of the resulting product. In addition to
useful quality descriptions, greater standardization of quality control procedures may be needed.

### 2832 **6.4 Dissemination**

2833 GEOSS will promote data management approaches that encompass a broad perspective of the 2834 observations data life cycle, from input through processing, archiving, and dissemination. In 2835 some instances, Earth observation systems have met the needs of an immediate user community 2836 but lack the documentation or procedural rigor needed for the data to be broadly exchanged with other communities or useful for long-term applications. Data dissemination problems are 2837 2838 encountered with restricted and charged data resources as well as with open and free data, and 2839 with data archives as well as real-time data sources. Raising the level of data dissemination practice is essential to meet the needs of the many disciplines and varying access requirements of 2840 2841 the global Earth observations community.

2842 Improvements in communications management are also important, whether handled as an 2843 integral data management function or treated as an outside utility. Earth observation systems 2844 utilize many types of communication technologies depending on the particular data, product and 2845 timeliness needs of the user. For instance, observation collection systems may involve data exchange among satellites in orbit or floppy disks sent by mail from remote rain forest locations; 2846 disaster-warning systems may involve broadcast TV alerts and messages displayed on highways. 2847 2848 For many Earth observation applications the medium of choice will be the Internet, but system 2849 designers need to think globally when choosing appropriate communications technologies.

#### 2850 **6.5 User Involvement**

GEOSS will promote the regular involvement of users in reviewing and assessing requirements
for Earth observation data, products and services. International organizations, such as FAO,
WMO and WHO, are likely to have a key role in connecting users and Earth observation
organizations. This may be more challenging in research as distinct from operational institutions.
Although GEOSS focuses on global issues, involvement by regional or local regional users is
also essential.

#### 2857 **6.6 Research Issues**

GEOSS will promote more effective transfer into operations of Earth observations technologies
 that have been proven in the research environment. Research strategic plans should not only
 address continued investment in the research, but how to turn a successful research system into
 an operational system.

Because the pace of technological change is rapid, continuous and evolutionary system
development is necessary to keep Earth observations systems most effective and efficient.
Clearly, the science and practice of Earth observations has a continuing need for improved
sensors, sampling strategies, and networks, among many other components. Long-term
consistency and sustainability are basic requirements for GEOSS, but new technologies often
provide better coverage or precision at lower cost; occasional breakthroughs lead to societal
benefits hardly considered possible before.

## 2869 **6.7 Radio Frequency Protection**

In order to enable the various functions that must occur as part of the GEOSS, it is necessary that
appropriate frequency allocations exist and are protected. The frequency allocations will be
necessary both for telecommunications and for observing systems. In some cases for
observations, the required radio frequency will be determined by the physics of atoms and
molecules. The full set of GEOSS required radio frequency allocations must take into account
national frequency plans as well as those of the International Telecommunication Union (ITU).
GEOSS activities should include:

- Review allocations of radio-frequency bands and assignments of radio-frequencies to
   GEOSS related activities for requirements (telecommunications, instruments, sensors,
   etc.) and research purposes;
- Coordinate with GEOSS participants to ensure the proper notification and assignment of frequencies, and to determine their future use of the radio spectrum.
- Keep abreast of the activities of the Radio Communication Sector of the International
   Telecommunication Union (ITU-R), and in particular of the Radio Communication Study
   Groups;
- Prepare and coordinate proposals and advice to GEOSS participants on radio-regulation matters pertaining to GEOSS activities with a view to ITU Radio Communication Study Groups, Radio Communication Assembly, World Radio Communication Conferences and related regional/global preparatory meetings;
- Facilitate the coordination between GEOSS participants for the use of frequency bands allocated to GEOSS activities with respect to:
- Coordination of frequency use/assignments between countries;
- Coordination of frequency use/assignments between various radio communication services sharing the same band.
- Facilitate the coordination of GEOSS participant with other international organizations
   which address radio-spectrum planning, including specialized organizations (e.g. CGMS,
   SFCG) and regional telecommunication organizations (e.g. CEPT, CITEL, APT);
- Assist GEOSS participants, upon request, in the ITU coordination procedure of frequency assignment for radio communication systems sharing a frequency band.