



Training workshop on Multi - Hazard Early Warning Systems Italy









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Pula, 1-3 October 2009

New CALL

The Italian National Service of Civil Protection

This Service was instituted by a specific law (n. 225) in 1992 and it involves many different Organizations:

- <u>Public</u> (Ministries, Regions, Provinces, Municipalities, Operational Bodies etc.)
- <u>Scientific/Academic</u> (Universities, Research Institutes, etc.)
- Private (mainly Volunteers...about 1,200,000)

The CivilProtection Department under the Presidency of the Council of Ministers is the headquarters of the Italian National Service of Civil Protection.



Mandate

The National Civil Protection System aims at safeguarding human life and health, goods, national heritage, human settlements and the environment from all natural or man-made disasters.





National service of civil protection COMPLEX SYSTEM

Operational Structures

(art. 11 L. 225/92)

- National Fire Brigade
- Armed Forces
- Police
- State Corps of Foresters
- National Groups of Scientific Research
- Italian Red Cross
- National health Service
- Volunteers Organisation
- Alpine Rescue Corp.

Components

(art. 6 L. 225/92)

- Ministries
- Regions
- Provinces
- Prefectures
- Municipalities
- Mountain Communities
- Universities
- Companies



The national service of civil protection

left the model of organization according to "competence" in favor of a model based on "functions".





The Principle of Subsidiarity (Constitutional Law)

- When an emergency occurs, several administrative levels intervene; tasks and responsibilities are shared depending on the consistency of the disaster (from local to central institutions).
- In the most important and serious cases the law provides the direct engagement of the Prime Minister......
- In these cases the Authority can manage the intervention using extraordinary, powerful, fast and flexible administrative tool: the Decree of the President of the Council of Ministers (Prime Minister).



Law no. 225/1992



which, because of its intensity and size, shall require extraordinary means and authorities



meeting of Council of Ministers



Declaration of the "State of Emergency" and assignment of the Head Commissioner

Law no. 286/2002



emergency state of major entity to be assessed on the basis of its life threatening potential risk



The President of the Council of Ministers
before declaring the state of emergency
decides the activation of the civil protection national system



The Head of the Civil Protection Department is in charge of coordinating all the interventions to face the emergency



PRESIDENCY
OF THE
COUNCIL
OF
MINISTERS

Department of Civil Protection

National Fire-fighters Corp Interior Police Prefectures Foreign Affairs ANPA Environment 118 Health Finance Police Economy and Finance Army Navy Defence Air Force Carabinieri **Productive Activities** G.R.T.N. Costal Guard Transportation and Infrastructures **ANAS** Società Autostrade Cultural Heritage and Activities Ferrovie dello Stato Group Education, University and Research I.N.G.V. C.N.R. Communications National Institutes Agricultural Policy and Forestry State Forest Corps Regions **Provinces** Municipalities



The Italian Institutional System

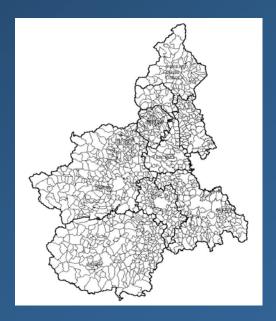


Administrative divisions



Italy is subdivided into





20 Regions

104 Provinces

8.104 Municipalities

There is no one model of regional or local system: all authorities have an adequate level of organizational autonomy within a national coordination.



Classification of Events and Competences - Act 225/92, art. 2

Italian Civil Protection distinguishes events in:

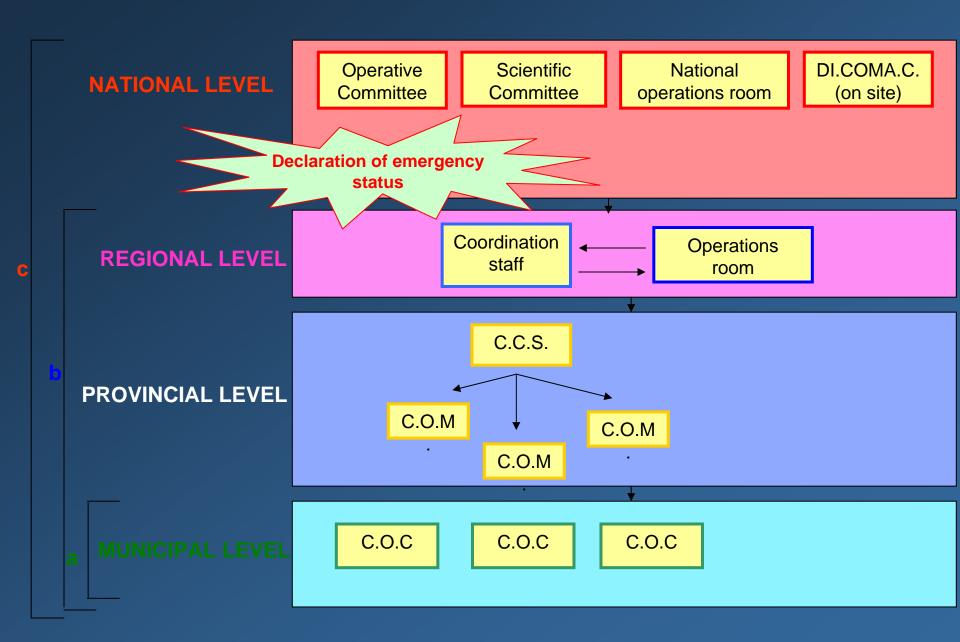
- A Natural or anthropic events (local level);
- B Natural or anthropic events (provincial and regional level);
- C Natural calamities, disasters or other events (national level).

A and B events can be managed through **ordinary interventions** implemented by bodies and administrations.

C events must be managed making recourse to extraordinary means and powers.



OPERATIVE ORGANIZATION





The Operational Commitee

is set up within the Department of Civil Protection to ensure a unified direction and coordination of emergency management



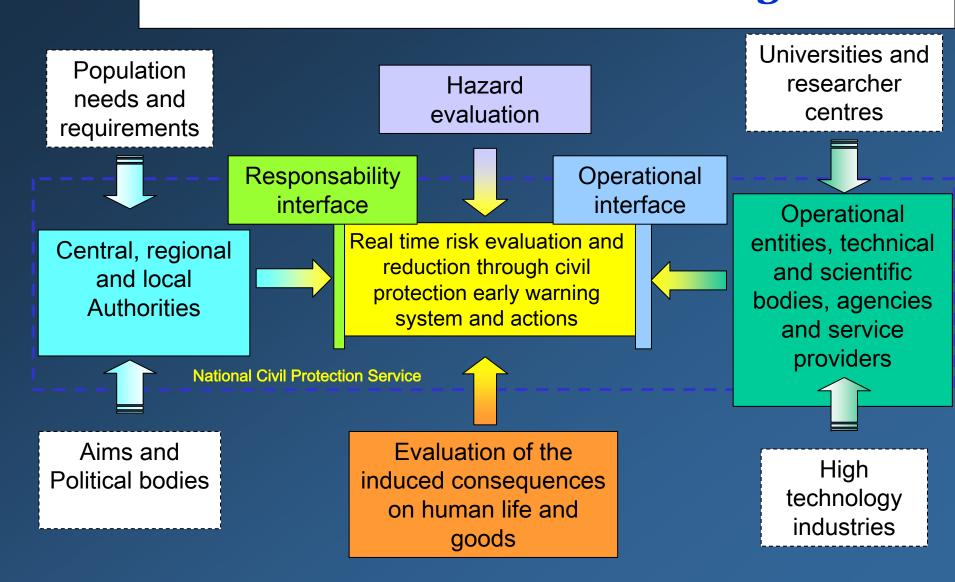


...the National Civil Protection Service is based on ... (L. n. 225/92)

- An organised and cooperative emergency management system to actuate the decided actions.
- A "command and control" chain led by a well defined Institutional System of Authorities sharing the responsibilities of decision and action at central, regional and local level.
- An "Early Warning System", under the direct control of the Civil Protection Authorities.



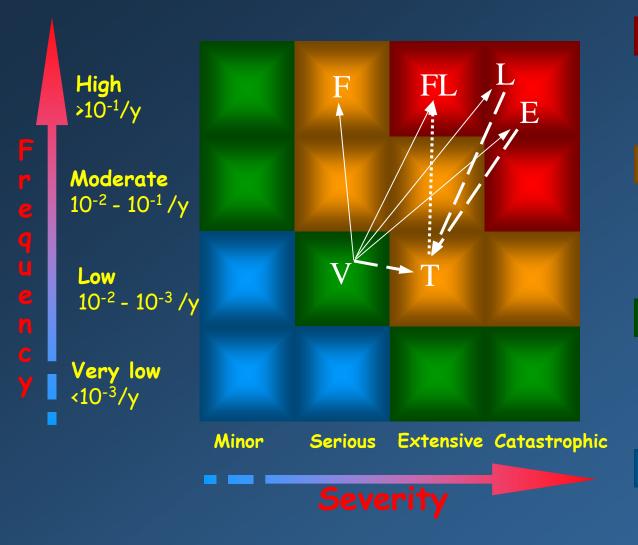
... to cope with risk assessment and management ...



Our Early Warning System ...

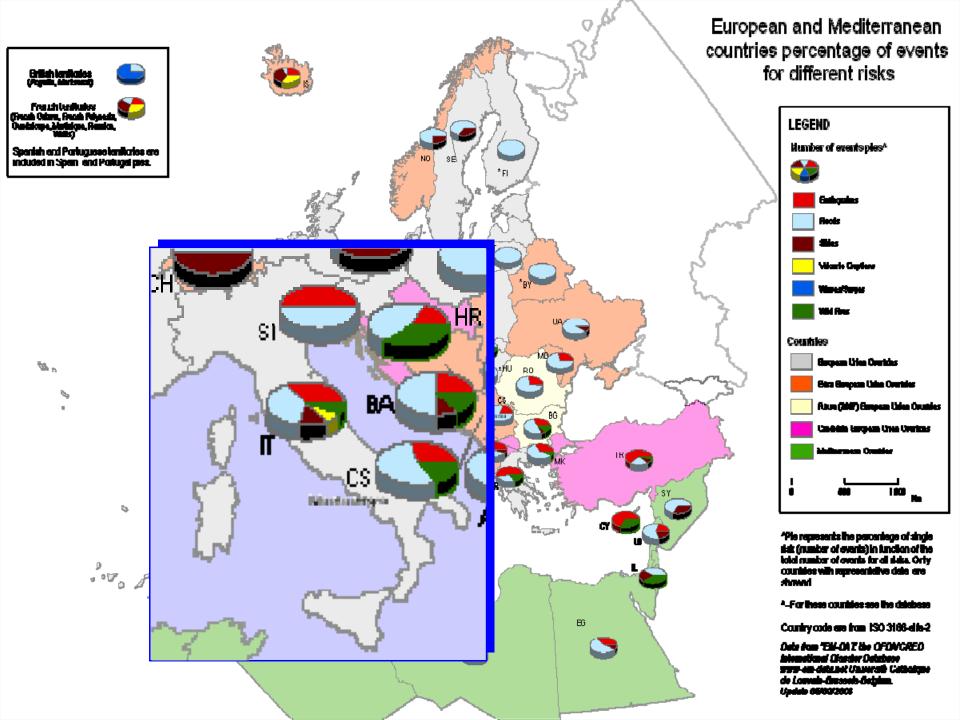
- A system able to share and exchange information in real time, through common standards and procedures, targeted the general assessment of the risk. This is done by the network of "Centri Funzionali", centres which are charged of the collection and operational use of all available meteorological, hydrological and geological data and provide the technical and scientific support to the civil protection decision process.
- The "Early Warning System" that, according to the Law DPCM 27/02/2004, is under the direct control of the Civil Protection Authorities and, basing on the network of "Centri Funzionali", is not only addressed to the evaluation of hazards, but mainly to forecast and survey the induced effects on human life and goods.

Risk Matrix & interactions



- High-risk condition with higest priority for mitigation and contigency planning (immediate action)
- Moderate to high risk condition with risk addressed by mitigation and contingency planning (prompt action)
- Risk condition sufficently high to give consideration for further mitigation and planning (planned action)
- Low risk condition with additional mitigation contingency planning (advisory in nature)

E = Earthquake T = Tsunami
 F = Forest fire L = Landslides
 V = Volcanic FL = Flood



Italian Risk Matrix

	N° of Events	Year (Dbase)	Frequency Event/N° Y	Killed	Total Affected	Damage M €
Earthquake	29	100	0,28	1,5*10 ⁵	9,7*105	44.000
Flood	29	85	0,34	7*10 ²	2,9*10 ⁵	32.000
Landslides	13	85	0,15	2,5*103	20*10 ³	1.700
Volcano	5	101	0,05	7*10 ²	210*10 ²	0,31
Wild Fires	6	24	0,25	14	300	12.000



The National Civil Protection Service

The national early warning system (DPCM 27/02/2004) identified the activation of the CFSE for the hydrogeological, meteorologic and hydraulic risks

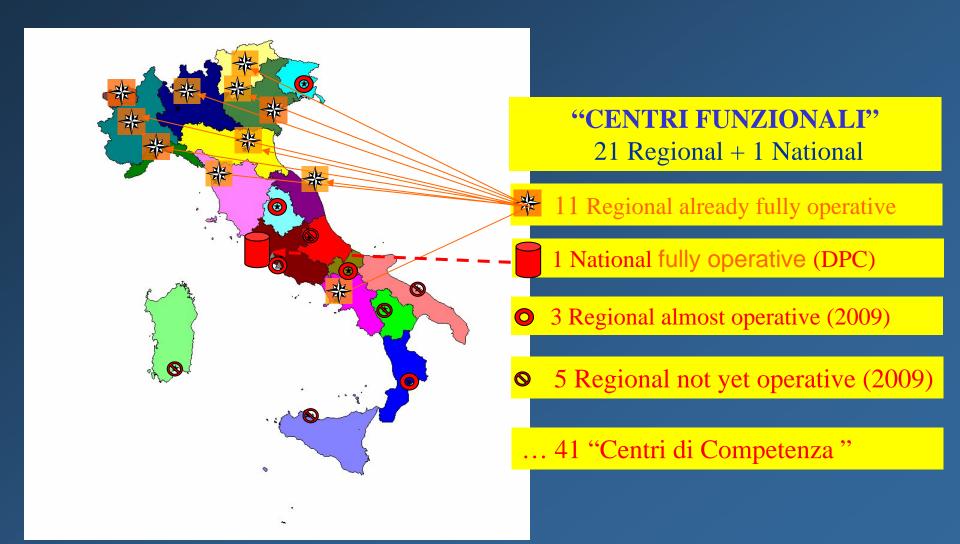
...**is able** to share and exchange information, through common standards and procedures and it is targeted the general real time forecast and assessment of the risk scenarios...

is provided by DCP and Regions by the "Centri Funzionali" National Network, along with the "Centri di Competenza" involved in hazard assessment and surveillance activities....

"Centro Funzionale" = Centre for Forecasting and Surveillance of Effects to support the civil protection Authority decisions (CFSE) "Centro di Competenza" = Centre for Technological and Scientific services, development and transfer (CTS)

The "Centri Funzionali" National Network

(update 01-08-2009)





The community scientific network on behalf of the DPC



Consiglio Nazionale delle Ricerche

tuto di Ricerca per la Protezione Straganiogic























FIREA



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POLITECNICO DI TORINO

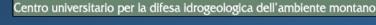






Cirpi

intituto di Solenge dell'Atmusfera e del Clima Institute of Almospheric Sciences and Climate







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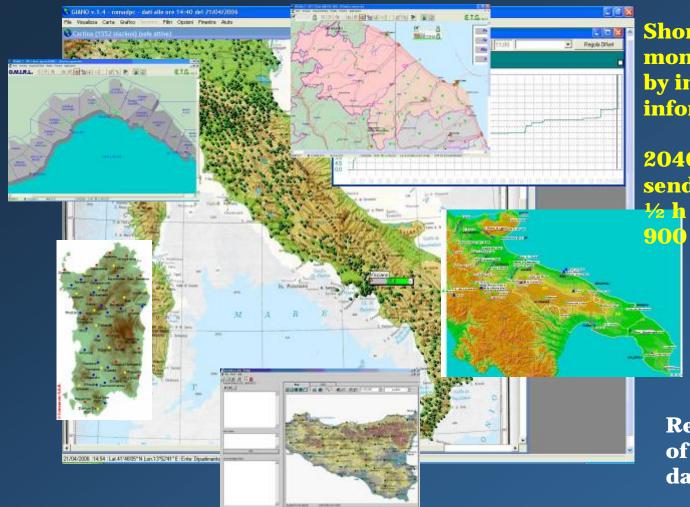






The goal of the "Centro Funzionale" Network is to collect and integrate the information:





Short term and real time monitoring & surveillance by in situ data and information systems.

2040 telemetric stations send data to the CFC, every /2 h: 1400 raingauges and 900 flowmeters.

Geospatial data and digital terrain model

Real Time modeling of hazard, risk and damage scenario

Weather forecast

Data from the local authorities and the local technical teams



CFSE procedures

The warning system is built with a set of organization-information procedures both national and local.

The system's efficiency is based on the internal and external coded procedures, regarding the relevant administrative offices.

Furthermore, operative standards are defined in order to get a quality certification UNI EN ISO 9001

An internal operative Manual has been made. It contains all procedures that the personnel must put in action depending on different hazard situations, in order to provide proper management of the center.

It defines the different roles that the Centre's personnel must play.

It contains all documentation for different emergency situation.



Prevention, damages reduction and risk mitigation activities

REAL TIME

ACTIVITIES, EVEN EXCEPTIONAL AND TEMPORARY, AIMED TO ENSURE THE URGENT AND NOT DELAIABLE ACTIONS FOR THE SAFETY OF POPULATION, GOODS AND ENVIRONMENT, ARISING FROM DANGEROUS EVENTS ...

DCP coordinates the regional and local civil protection structures



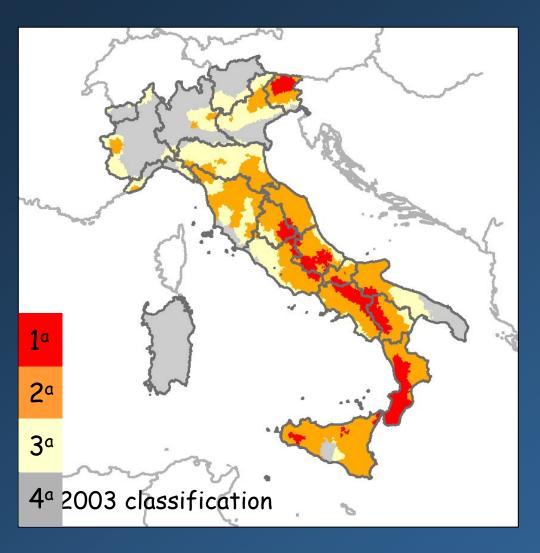
DEFERRED TIME

PLANNIG OF MEASURES, EVEN STRUCTURAL, AND RUNNING OF ORDINARY ACTIVITIES AIMED TO ENSURE PERMANENT AND HOMOGENEOUS SAFETY CONDITIONS FOR POPULATION, GOODS AND ENVIRONMENT ...

DCP provides the guide lines and collaborates with Regional authorities and scientific research centres



Earthquakes



March 2003

New seismic municipality classification of Italian territory

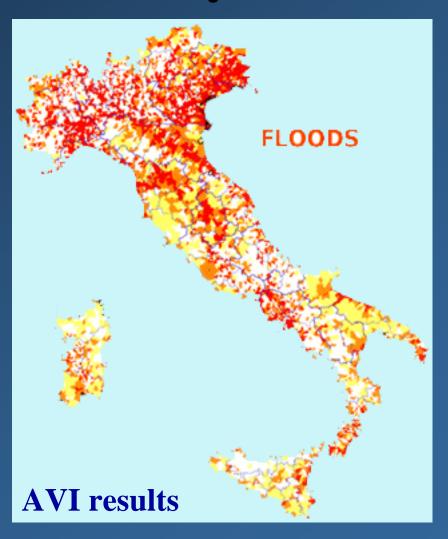
New technical criteria for the construction in seismic areas

Vulnerability assessment of schools and strategic buildings



Flood risk in Italy

- The AVI project: an inventory of sites historically affected by floods for the period 1918-1994.
- •Very high vulnerable sites (L. 267/98)
- •PAI Hydrogeological Plan of Basin (L. 267/98)



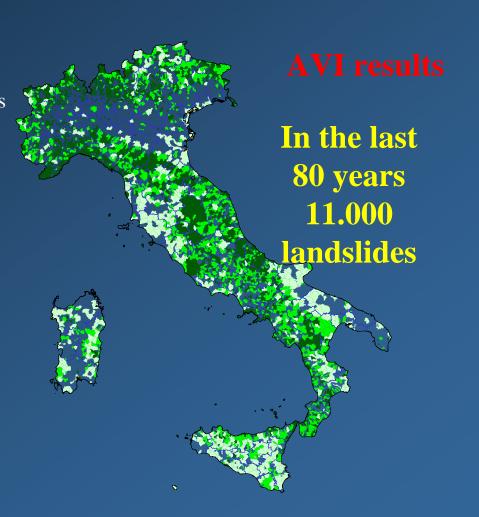
Municipality zoning based on site density

Darker colours indicate an increasing number per square kilometers of sites in each municipality



Landslide risk in Italy

- The AVI project: an inventory of sites historically affected by landslides for the period 1918-1994.
- •The IFFI project: inventory of landslides in Italy
- •Very high vulnerable sites (L. 267/98)
- •PAI Hydrogeological Plan of Basin (L. 267/98)

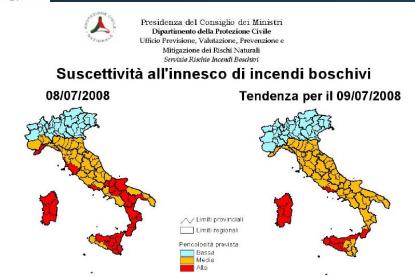


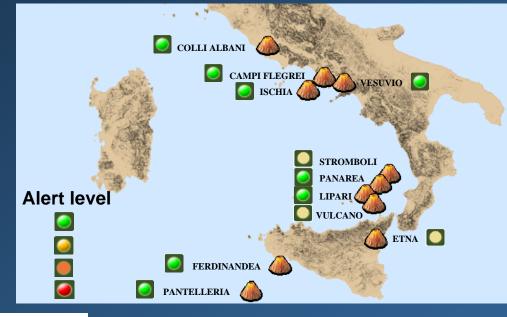
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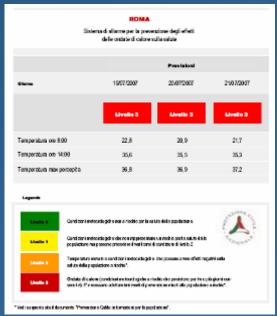
EARLY WARNING SYSTEM

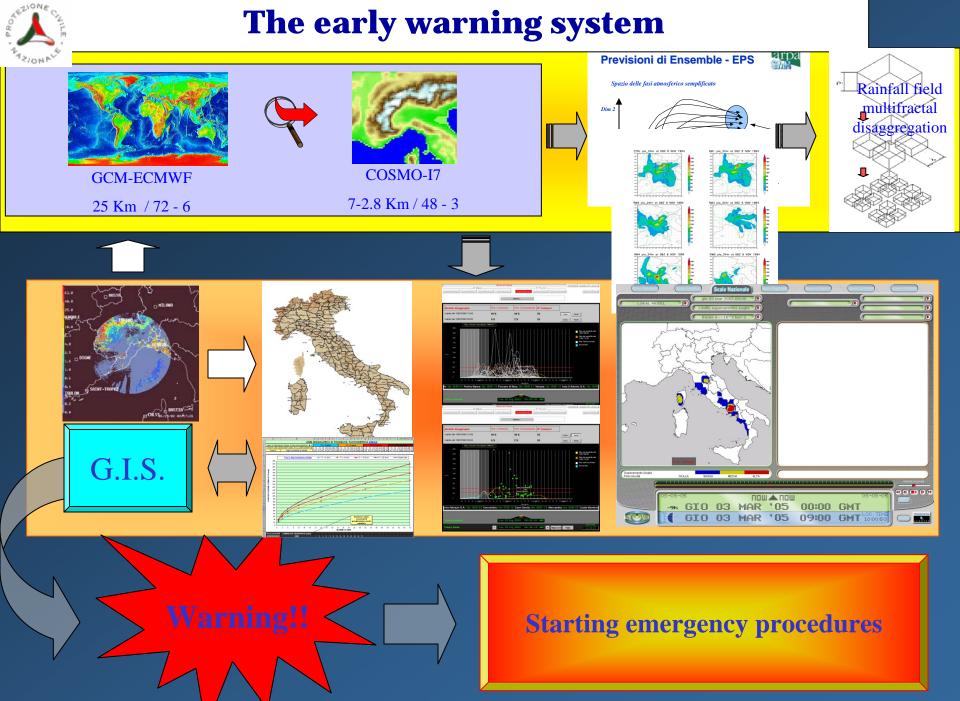








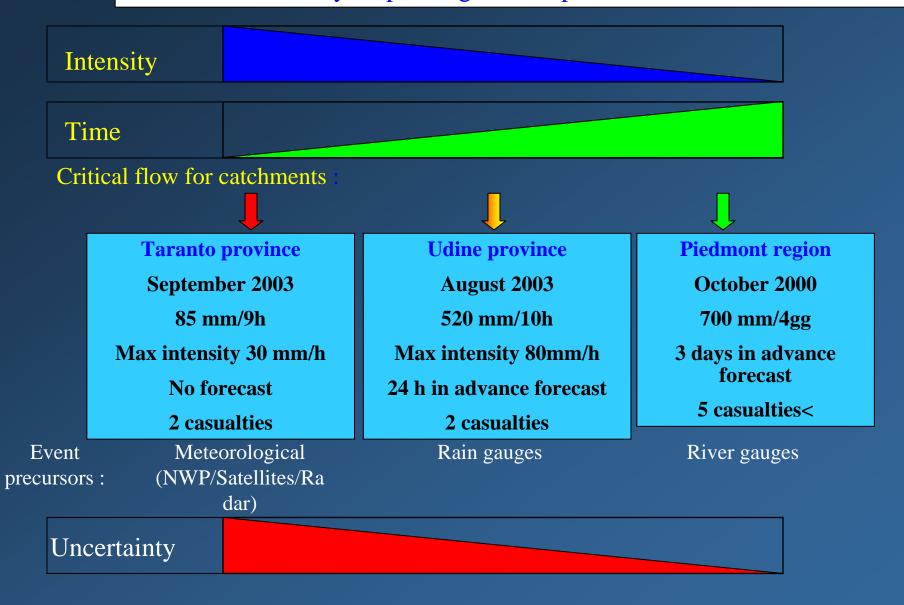






Forecasting activity

Predictability: depending on the space-time scale of the event





Civil protection procedures: time requirements

- 12 h to run emergency civil protection procedures
- 12 h required by technical structure to produce the scenario



precursors should be observed 24 h in advance



weather forecast daily bulletin

Moderate or high risk level

Weather warning message

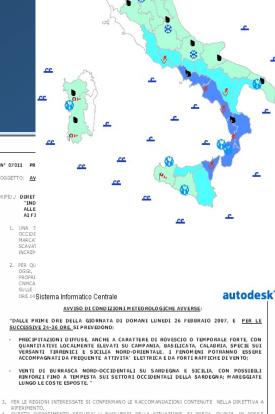


PRESIDENZA DEL CONSIGLIO DEI MINISTRI

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							Telex	Fono	Com	FAX	

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- I DIRETTI DESTINATARI DEL PRESENTE MESSAGGIO VORRANNO CONFERMARE URGENTEMENTE LA RICEZIONE, AT MEZZO FAX NUMERO 06/68202360.

D'ORDINE IL CAPO DIPARTIMENTO GUIDO BERTOLASO T.Col. Luciano Di Forti

VISTO: Autorizza trasmissione Msg. Direttore dell'Ufficio Rischi Naturali Prof. Bernardo De Bernardinis



AG. 1 di 2

Risk level warning message

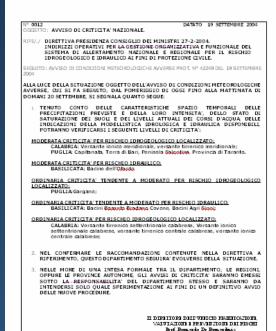
ROMA, 19 SETTEMBRE 2004 VISTO: Autorizza trasmissione Ms

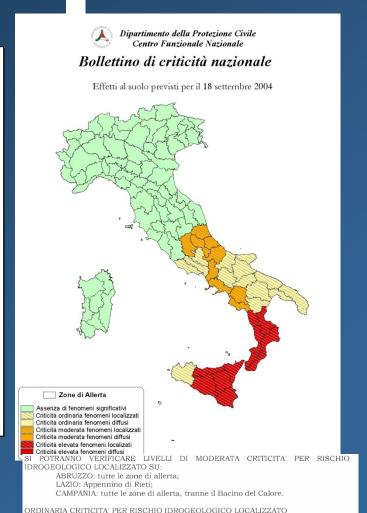


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- UFF, GDN, PER LA MITEOROLOGIA FAX 06; 24903399 - COL ; CANDCA; SALA OP TEL 06;91292664 - FAX 06; 9429276 - COL ; SALA SITUAZIONE - FAX 06; 482174 - COM, BRIG. GRI, POPI - FAX 06; 4891749 - APAT - S.O FAX 06; 489509389 - ENGL. (PROCIV) - FAX 06; 8845644 - FAX 06; 689509379 SR M - COMIGENC LOPE DI PORTO; SALA OP. FAX 06; 5822737 FAX 06; 589308739 SR M	 MIN. INFR. 	ASTRUTTURE E TRASPOR	TI								
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PHAY DESCRIPTION OF STREET	- COM.GEN.	CAP.DI PORTO/ SALA OP.	FAX 06/59	922737 F	AX 05/3	59084	793 RM				
	- ENAV DIR.	GEN.	FAX 06/8	166017	,						
- ENAV FIUMICINO FAX 06/65650268	- ENAV FIUN	ICINO	FAX 06/69	5650268							

FAX 02/70143226





SICILIA: tutte le zone di allerta, tranne Val di Mazara; CALABRIA: tutte le zone di allerta.

SI POTRANNO ANCHE VERIFICARE LIMELLI DI ELEVATA CRITICITA' PER RISCHIO

PUGLIA: tutte le zone di allerta; BASILICATA: tutte le zone di allerta; MOLISE: tutte le zone di allerta; CAMPANIA: Bacino del Calore; SICILIA: Val di Mazara;

IDROGEOLOGICO LOCALIZZATO SU:

LAZIO: Marsica, Ciociaria, Bacino del Sisto.



Dissemination

Weather warning message:

- Civil protection public web site;
- Televideo;
- Isoradio;
- Civil protection operational network

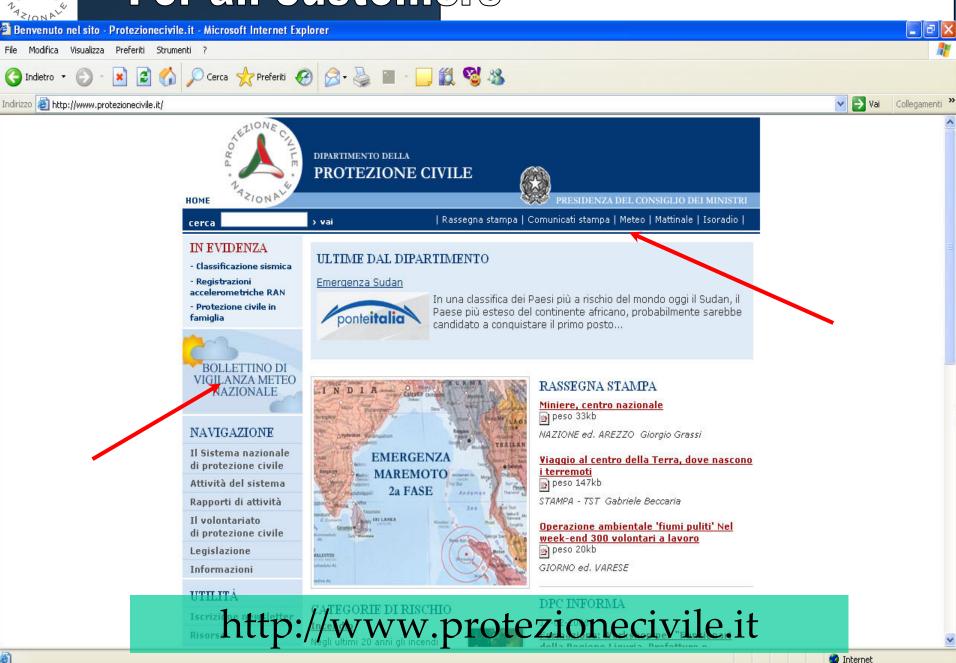
Civil Protection warning message:

 Civil protection operational network



For all customers

Settore Meteo – CFC





FALSE WARNING MESSAGES: Connected problems

✓ Credibility toward citizens and personnel involved in emergency management

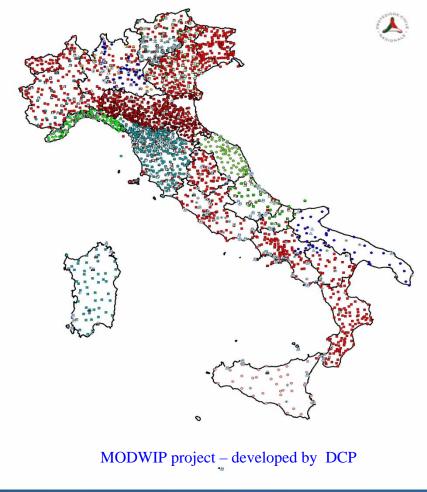
✓ MONEY (NOT UNLIMITED)

Development: Monitoring network available on the WEB

Including

- •Rivergauges
- •Raingauges
- •Webcam
- Meteostation

Information on statistics, previous events, damages occurred, warning areas, flood exposition, ... are also available



40 M€ improvment – 3 M€ mantainace



National Radar Network



OPERATIVE DPC RADARS
4 plants



INCOMING RADARS DPC

6 plants



REGIONAL RADARS
10 plants



AIR FORCE RADARS
4 plants



ENAV (National Administration for Civilian Flifghts) RADARS 2 plants





Use of EO satellite data for Hazard&Risk forecast, assessment and surveillance

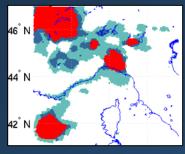
There have been research and operational demonstrations that illustrate the potential usefulness of EO satellite data for a broader range of hazards, and DPC is started to use EO data for its activities, even if "... the operational application of these data is still quite limited." (*)

DPC target is to foster improved utilization of existing and planned Earth Observation (EO) satellite data integrated with in situ data to support users in every phase of risk management cycle (Pre-disaster, Emergency response, Post Disaster).

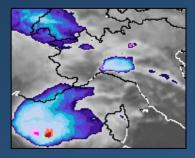


IMPROVING SATELLITE ESTIMATION

Rain Rate

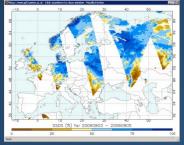


Zoom in North of Italy of the Estimated Rain Rate Classes from AMSU on MSG grid 2006-8 -16 starting at 01:52 ending at 02:05



Zoom in North of Italy of Convective Detection Cloud by SEVIRI data 2006-8-16 at 02:00.

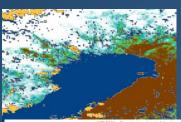
Soil Moisture



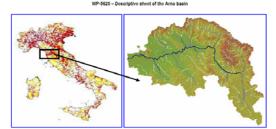
ASCAT:25 Km Res - Typical large-scale soil moisture product

Snow parameters

Hydrological validation



fraction of Snow Covered Area, derived by Terra/MODIS level 1B data, around Bay of Bothnia



Impact on hydrological forecast

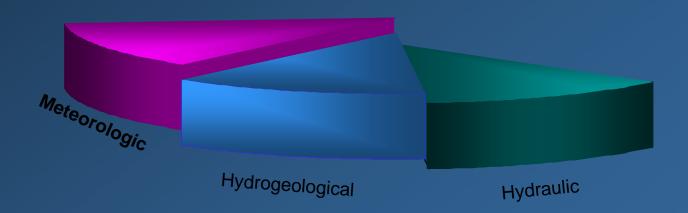






So, we start in the 2004

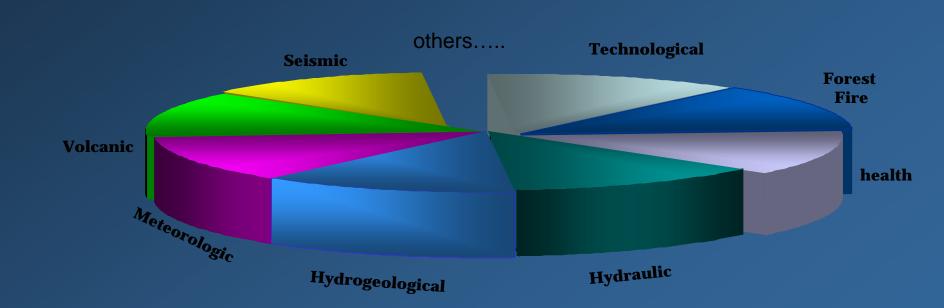
and the Directive (DPCM 27/2/04) identified the activation of the Functional Centres for the hydrogeological, meteorologic and hydraulic risks, but.... now





Actually....

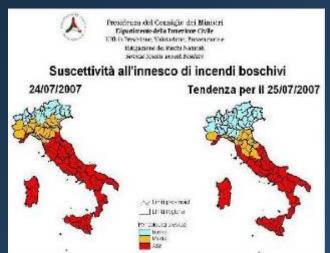
.. other sectors are added and, actually, we have a true multirisk center to support the activities of monitoring, forecast and emergency.



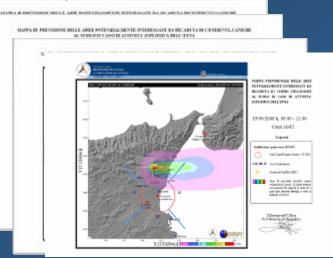


Products of Functional Centre

Forest Fire daily surveillance bulletin



Forecast maps of ash fallout – only Etna Area



Volcanic daily surveillance bulletin



Ministry Regions **Prefecture**

Meteo daily surveillance bulletin





Early warning systems

..... educational and Informative activities

during a warning or a catastrophe, citizens behaviour is too much important to be forgotten!!!!

Activities 1997 - 2009

Phone cards

Informative campaigns

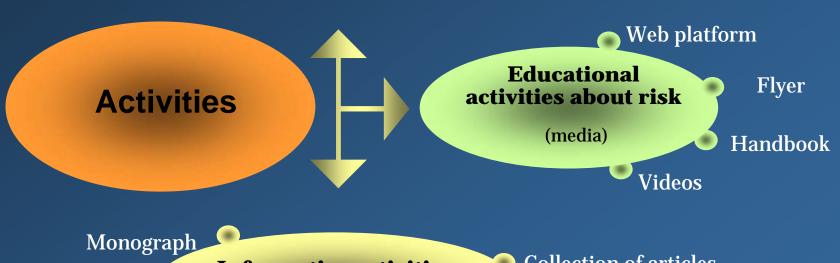
With the electric invoices

With the didactic institutions

(dissemination)

Guide in concomitance with an exhibition

With the local or national newspapers

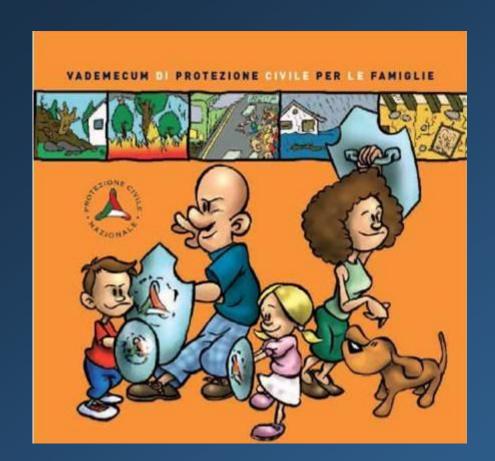


Informative activities
about historical events
(typology)

Pocket handbook



Informative campaigns



2006

"Vademecum di Protezione Civile"

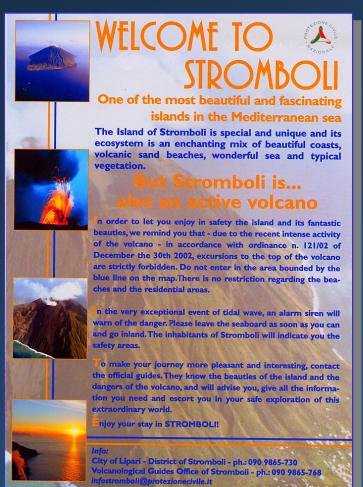
"Civil Protection in our family"

Promoter bodies: DPC

Formative activities:

The Civil Protection Department realized a vademecum about our Country's main risks: earthquakes, volcanoes, management of new types of emergency like terrorist attacks, heat waves and epidemics. About 5.000.000 copies of this vademecum were distributed together with the main **national newspapers**.





Folder for tourists







Training workshop on Multi - Hazard Early Warning Systems









Patrizio Emiliani – patrizio.emiliani @protezionecivile.it

Pula, 1-3 October 2009